EXECUTIVE ORDER NO. 62
Series of 2021

AN ORDER ADOPTING THE INTEGRATED RESPONSE ON TERRORISM PLAN (USAHAY II) OF TASK FORCE DAVAO AND ACTIVATING THE JOINT SECURITY FORCES CLUSTER IN THE EVENT OF TERROR ATTACKS

WHEREAS, it is a declared policy of the State, through Republic Act 11479, otherwise known as "An Act To Prevent, Prohibit and Penalize Terrorism, thereby repealing Republic Act 9372, otherwise known as the Human Security Act of 2007," to protect life, liberty, and property from terrorism, to condemn terrorism as inimical and dangerous to the national security of the country and to the welfare of the people, and to make terrorism a crime against the Filipino people, against humanity, and against The Law of Nations;

WHEREAS, the State recognizes that the fight against terrorism requires a comprehensive approach, comprising political, economic, diplomatic, military, and legal means, duly taking into account the root cause of terrorism and/or criminal activities;

WHEREAS, Davao City has been a target of terrorist attacks since the 1980s with the most common targets being easily accessible and highly-populated convergence areas such as commercial establishments and religious venues;

WHEREAS, in case of terrorist attacks, Task Force Davao (TFD) assumes the lead role in securing the incident area to facilitate the evacuation of casualties, conducting hot pursuit, and preventing the escalation of the incident;

WHEREAS, USAHAY is the term used to refer to the Davao City Contingency Plan crafted and implemented from 2016 up to date, which provides the guidelines and procedures to be followed by security forces in addressing the threat of terrorism in Davao City;

WHEREAS, in order to address new and emerging threats in Davao City, there is a need to modify the contingency plan to suit the prevailing situation;

WHEREAS, the TFD has conceptualized a new contingency plan, the Integrated Response on Terrorism Plan (USAHAY II), wherein all security forces in Davao City will respond in a synchronized, organized, and systematic manner and perform their respective tasks in the event of any terrorist attack;

WHEREAS, under USAHAY II, Davao City will be sectored into four (4) quadrants with the security forces located in each quadrant to serve as the primary units to respond to the incident;

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WHEREAS, all security forces and auxiliaries will have a pre-arranged, pre-designated, and pre-determined area and corresponding reactions during the occurrence or any act of terrorism;

WHEREAS, the first responder or any security forces near the area will apply the four (4) Cs so that the "circuit breaker" lockdown will take effect:

A. CONFIRM the incident/blast site;
B. CLEAR the immediate area and cordon it off;
C. COMMUNICATE with Central 911 or any member of the security clusters through the fastest available means of communication; and
D. CONTROL access to the cordoned area.

NOW THEREFORE, I, SARA Z. DUTERTE, Mayor of the City of Davao, by virtue of the powers vested in me by law, do hereby order the following:

SECTION 1. ACTIVATION OF A JOINT SECURITY FORCES CLUSTER (LAND, SEA, AND AIR). In the event of a terrorist attack or any act of terrorism, all security forces and auxiliaries in Davao City will form part of the Joint Security Cluster (Land, Sea, and Air) and shall be activated immediately. They shall likewise adopt the concept of the Integrated Response on Terrorism Plan (USAHAY II).

SECTION 2. COMPOSITION. The Joint Security Forces Cluster shall be composed of the following security units:

A. LAND COMPONENT:
1. Davao City Public Safety and Security Command Center
2. Task Force Davao
3. Davao City Police Office
4. Bureau of Fire Protection XI
5. City Disaster Risk Reduction and Management Office
6. Central 911
7. City Transport and Traffic Management Office
8. Davao City Civil Security Unit
9. Davao City Social Welfare and Development Office
10. Highway Patrol Group 11
11. Aviation Security Unit 11
12. JTF HARIBON
13. 1003rd Infantry Brigade
14. Joint Special Operation Forces 1, Joint Special Operations Group, Special Operations Command, AFP
15. Police Regional Office 11

B. SEA COMPONENT:
1. Coast Guard District Southeastern Mindanao
2. PNP Regional Maritime Unit XI
3. Naval Forces Eastern Mindanao

C. AIR COMPONENT:
1. Philippine Air Force (PAF) Tactical Operations Wing Eastern Mindanao
2. PAF Tactical Operations Group XI
3. Davao International Airport Authority
4. Air Traffic Controller, Civil Aviation Authority of the Philippines – Davao

EO NO. 62 s. 2021 - AN ORDER ADOPTING THE INTEGRATED RESPONSE ON TERRORISM PLAN (USAHAY II) OF TASK FORCE DAVAO AND ACTIVATING THE JOINT SECURITY FORCES CLUSTER IN THE EVENT OF TERROR ATTACKS

Page 2 of 4

SECTION 3. GENERAL GUIDELINES

A. USAHAY II shall be implemented during the occurrence of terrorism.

B. USAHAY II shall also be implemented during drills and exercises.

C. In the event of a terrorist attack, the nearest TFD or Davao City Police Office (DCPO) unit will assume as the Immediate Incident Commander.

D. Transfer of responsibility from the City Director of the DCPO to the Commander of the TFD shall be pre-approved as planned by the City Mayor upon recommendation of the Head of the Public Safety Security Command Center (PSSCC).

E. First arriving agency/unit of search and rescue shall proceed to the pre-designated staging area to check in resources.

F. TFD/DCPO shall establish a Tactical Command Post / Incident Command Post (TCP/ICP) at a pre-designated area.

SECTION 4. COMPONENT TASKS

A. LAND COMPONENT:
   1. In the event of a terror attack, DCPO shall implement OPLAN DRAGNET, a police operation with the purpose of sealing off all probable exit points to prevent the escape of fleeing suspects from the crime scene.

   2. City Disaster Risk Reduction and Management Office (CDRRMO) shall act as staging area manager.

   3. Aviation Security Unit 11 (AVSEU 11) shall secure the Davao International Airport (DIA) and provide access pass to the Commander of TFD in the event of terrorism at the DIA.

   4. City Transport and Traffic Management Office (CTTMO) shall control the egress and ingress at the vicinity of the incident/blast site and clear the traffic leading to the incident/blast site.

B. SEA COMPONENT:
   1. In the event of a terror attack, Coast Guard District Southeastern Mindanao (CGDSEM) shall implement OPLAN JELLYFISH. This plan sets forth the responsibility, security measures, and operational guidelines for operating units in the conduct of Maritime Security in areas of the Davao Gulf.

   2. CGDSEM shall be the overall in charge for the security of Davao Gulf. All maritime units shall directly be under the Operational Control (OPCON) of CGDSEM.

   3. CGDSEM and other maritime units shall lock down the pre-designated sector to neutralize the possible presence of the suspect and control the getaway vessel/craft along the coastal area of Davao City, including those entering the Davao City coast line.

EO NO. 62 s. 2021 - AN ORDER ADOPTING THE INTEGRATED RESPONSE ON TERRORISM PLAN (USAHAY II) OF TASK FORCE DAVAO AND ACTIVATING THE JOINT SECURITY FORCES CLUSTER IN THE EVENT OF TERROR ATTACKS

Page 3 of 4

4. Naval Forces Eastern Mindanao (NFEM) shall secure areas in Davao Gulf not covered by OPLAN JELLYFISH.

C. AIR COMPONENT:
Tactical Operations Wing Eastern Mindanao (TOW-EM) shall be responsible for the "eye in the sky" with direct coordination with the Commander of TF Davao.

SECTION 5. SEPARABILITY CLAUSE. If any provision of this Executive Order is declared invalid or unconstitutional, the other provisions not affected thereby shall remain valid and subsisting.

SECTION 6. REPEALING CLAUSE. All Orders or parts thereof which are inconsistent with the provisions of this Executive Order are hereby repealed or modified accordingly.
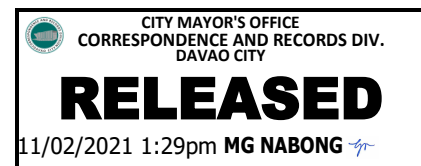
SECTION 7. EFFECTIVITY. This Executive Order shall take effect immediately.

Done this ___2nd___ day of November 2021 in Davao City, Philippines.

SARA Z. DUTERTE
City Mayor

Attested by:

ATTY. ZULEIKA T. LOPEZ
City Administrator

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